

# ***Headquarters U.S. Air Force***

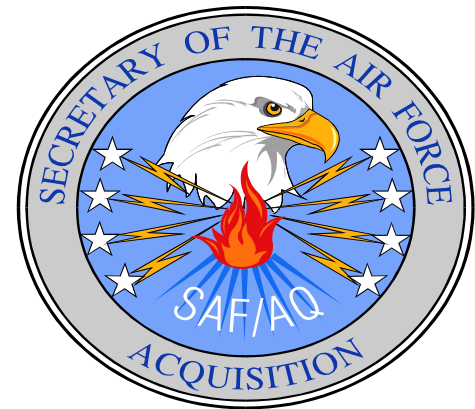
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## **Management and Oversight of the Acquisition of Services Process (MOASP)**



**Lt Col Anna Cardenas  
AFPEO/CM  
22 April 2004**



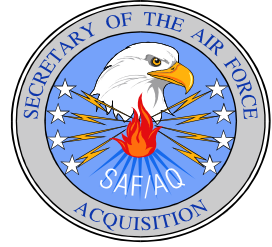
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# Discussion Points

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- ✓ Why'd we come up with this?
- ✓ How come we have another PEO?
- ✓ What is the MOASP?
- ✓ What's a DO if it's not a Director of Operations, a delivery order, a duty officer, a design objective, a deception objective, a defoliant operation, or a delaying operation?
- ✓ When does it matter to me?
- ✓ I may not want to read the stuff so what's it say - *briefly* please?
- ✓ Is that going to be on the Final?

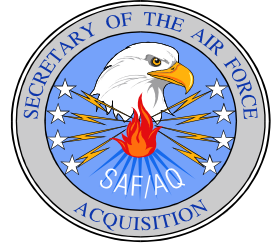
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# Why'd we come up with this?

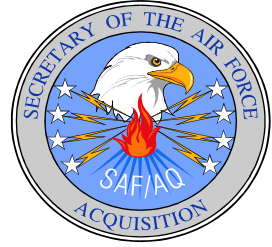


- Section 801 of FY 02 NDAA (PL 107-107) required to Services to:
  - Establish a Management Structure for Procurement of Services Comparable to the Procurement of Products by DoD
    - Designate an Official to Be Responsible for Management of the Procurement of Services
    - Authorizes SECDEF to Establish the Dollar Threshold and Other Criteria Approving Service Acquisitions
    - Designated Official Will Collect and Analyze Data



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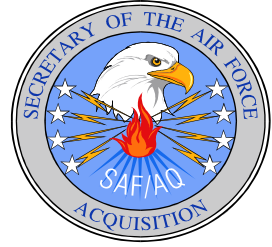
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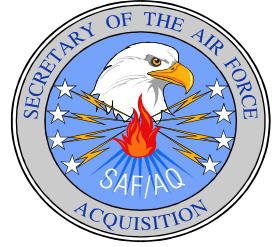


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# Why another PEO?

PEO/AC  
Aircraft Systems  
ASC  
Lt Gen Looney

PEO/C2CS  
Command Control  
ESC  
Lt Gen Johnson

PEO/WP  
Weapons  
AAC  
Lt Gen Chedister

PEO/FA-22  
Maj Gen Lewis

PEO/F-35 JSF  
(Navy is SAE)  
Maj Gen Hudson

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# Why another PEO?

*Establishing the AF Program Executive Office  
Combat and Mission Support to parallel the  
AF PEO's was the AF's response to the legisla*

PEO/CM

Combat and Mission Support

Mr. Tim Beyland



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# What is the MOASP?

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The AF had to define our approach to the management of the procurement of services to include: 1) management structure, 2) responsibilities of the designated official (DO), 3) review thresholds, and 4) advance approval of non performance based contracts

This approach had to be approved by OSD/AT&L

The documented approach was coined the AF's  
***Management and Oversight of the Acquisition of Services Process***

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Each MAICOM was required to follow suit for

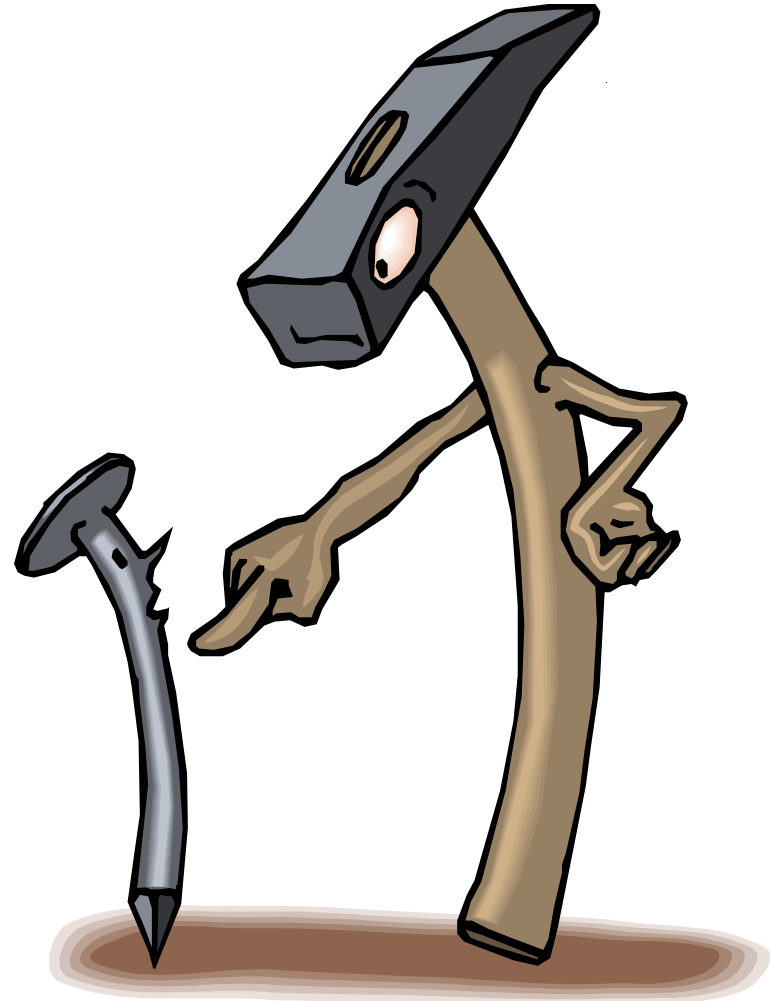


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# What is the DO?

The DO is the  
Designated Official



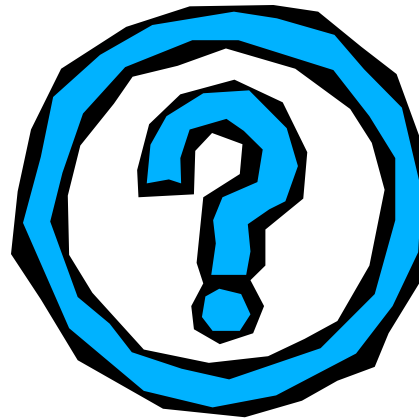
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# What is the DO?

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*Designated for  
what?*





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# What is the DO?

*Designated for  
what?*

We need to refer back to the FY 02  
NDAA, P.L. 107-107 legislation  
we discussed earlier as well as policy  
from USD(AT&L)





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# What is the DO?

- Approves the Acquisition Strategy for all services
- Determines acquisition is performance based or a task order/contract that is not (re: FY 03 NDAA Sec 801)
- Approves any services task order issued outside D
- Contract execution/program reviews
- Performance measures are defined and measurable
- Collects data

Sources:

FY 02 NDAA Section 801 (a) and (b) , Public Law 107-107

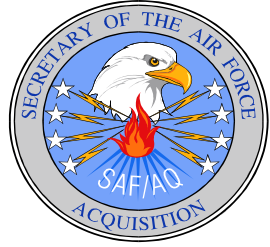
USD (AT&L) Policy Memo, 31 May 2002

AF MOASP and MAJCOM Approved MOASPs

**AFPEO/CM is the AF Designated Official (DO)**



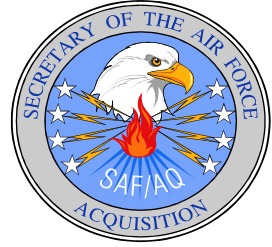
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# When does it matter to me?

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- The MOASP applies to acquisitions over the simplified acquisition threshold that is not a product
- Includes services in other portfolios, CLS, R&D, A&AS and Other Contracting
- Few Exceptions:
  - NAF services, construction, A-E, and housing/utilities privatization
  - FFRDCs delegated to SAF/AQX—PEO/CM review



# Review Thresholds

■ OSD →

Efforts > \$2B  
(estimated acquisition value)  
Special Interest

■ AFAE →

■ (Delegated to AFPEO)

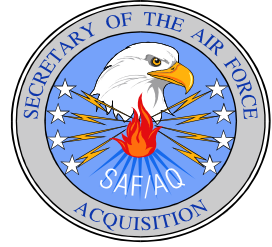
Efforts > \$500M  
Special Interest

■ AFPEO →

PEO Designated Weapon System  
Other Service Efforts > \$100M  
A-76 Studies = or >300 FTE  
Special Interest

■ MAJCOM →

Efforts > \$100K



# Review Thresholds

D.O. **Reviews/Approvals** may be delegated:

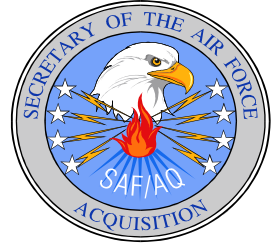
Contract procedures

Procedures for data analysis  
Reporting

Contract/T.O. that is not PB

T.O. issued outside DoD

**Decisions** may NOT be delegated!



# Review Thresholds

These ***Decisions*** include:

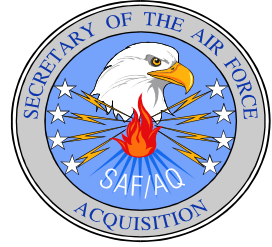
Decisions regarding acquisition strategy IAW OSD thresholds

Determinations that contracts are performance-based

Determinations that contracts have clearly defined, measurable outcomes and metrics



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# Pre-Award Review

- Draft PWS and Source Selection Plan normally submitted before scheduling ASP
- Management Controls
  - Pre-RFP release: DO approves final documents, requirements and execution metrics
  - Pre-award: DO approves contract document after source selection but before award





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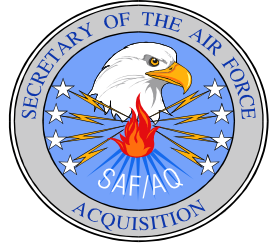
# Initial Execution Review

- Initial execution review by DO
  - Completed within 30 days of date contractor is fully operational or after formal transition period
    - Successful transition
    - Within estimated budget
    - Can be delegated to Wing Level
- Initial execution review by MAJCOM within 6 months of date contractor is fully operational





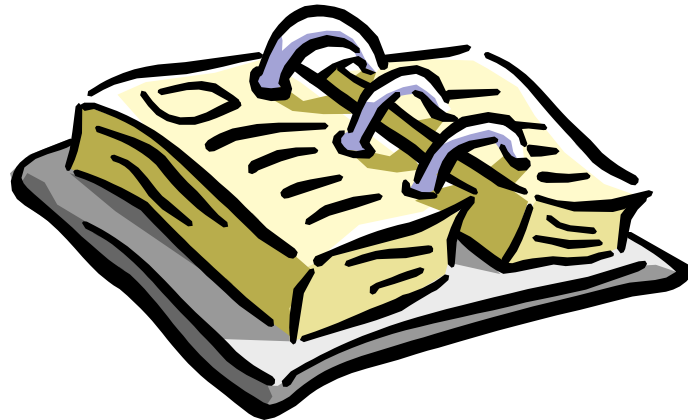
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# Annual Execution Reviews

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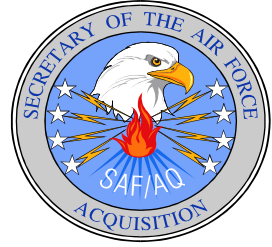
- All contract performance reviewed by DO annually for proper execution
  - No mandatory format
  - Use metrics established in contract
  - Continued focus on post-award phase of contract





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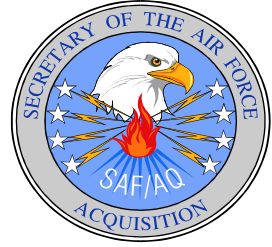


# **Back-up Info**



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# PBSA

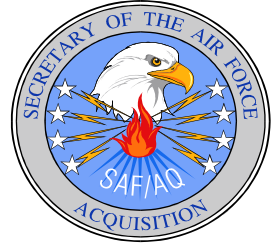


- Section 805 of FY 03 NDAA (PL 107-314)
  - Established goals for implementation of performance based services acquisition (PBSA)
  - Assumed savings from use of PBSA – appropriations reduced \$183M in '03 and \$196M in '04
  - Requires an annual report to Congress



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# Interim Guidance for Resource Advisors



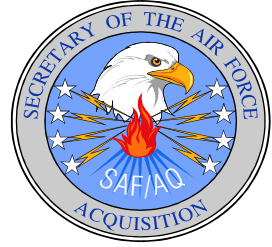
- Services contracted by another activity (frequently by MIPR) must be performance based
- Interim guidance to be provided jointly by SAF/AQC and SAF/FMB to address:
  - **Intraservice** relationships (within Air Force)
  - **Interservice** relationships (within DOD)
  - Acquisition support by **non-DOD** departments and agencies



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# AFPEO/CM Website

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- <http://www.safaq.hq.af.mil/afpeocm>



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Statute



Policy



Process



Section 801

USD (AT&L)

USAF MOASP

2330 (a) Establish Management Structure, Designated Official, and Thresholds comparable to the Product Structure	Para 4.0 Review process shall create an acquisition strategy approved by the DO, containing metrics, outcomes, and a strategic approach.	Para 2. Establishes AF process, officials, thresholds and requirements for MAJCOM MOASP.
2330 (b) Contracting responsibilities of the DO; Contracts or task orders are in best interest of AF; procured by DoD or outside DoD; analyze data; approve in advance any non performance based contract OR any contract/task order issued outside DoD. Responsibilities are delegable	Para 5.0 USD (AT&L) approves all special interest, all acquisitions greater than or equal to \$2B (total planned dollar value); CAE or HCA within component headquarters for those between \$.5B & \$2B.	Para 3. Applicability - ALL services acquisitions, REGARDLESS OF SOURCE, >\$SAT  MAJCOM develops a SIMILAR process.
2330 (c) SecDef shall establish & implement management structure. USD (AT&L) shall issue guidance.	Para 3.4. Designated Officials shall establish mandatory procedures	Para 2.

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# Statute      Policy

→      →

## Process



### Section 801

### USD (AT&L)

### USAF MOASP

2330a.(a) Tracking of purchases – SecDef will establish data collection system to track each purchase > SAT – contract, TO, DO, MIPR, or any other form of interagency agreement	Attachment B Required Data Collection – DD 350 system Para 6.3 Report annually	Para 7 -Post Award Management Controls – MAJCOM defined, contract specific metrics. Required – 30 day quick look or end of transition, annually thereafter or upon occurrence of a significant variance.
2330a.(b) Data to be collected – Services purchased, value, how, FFP PB, Other PB, Non PB, other agency, competition, and SB, SDB, WOSB	same	Method and timing unresolved DD350??
2330(d) Program Review Structure – SecDef shall issue & implement review structure similar to weapon systems.  Standard for SPE & OSD review, key decision points, what should be reviewed.	Para 6.0 – Review Acquisition Strategy and metrics. Decision Authority shall approve metrics prior to execution of ANY business instrument that initiates the acquisition (i.e. contract, MIPR)	Para 6 – Approval at ASP, Review and approve contract prior to award.  Post award IAW Para 7